



State of New Jersey

DEPARTMENT OF HEALTH  
OFFICE OF EMERGENCY MEDICAL SERVICES  
PO BOX 360  
TRENTON, N.J. 08625-0360

PHILIP D. MURPHY  
Governor

SHEILA Y. OLIVER  
Lt. Governor

[www.nj.gov/health](http://www.nj.gov/health)

SHEREEF M. ELNAHAL, MD, MBA  
Commissioner

April 1, 2019

Thomas Horner Jr.

**Re: Summary Suspension Notice – Audit  
EMT # 538303  
Investigation Control # 2017-0063R**

Dear Mr. Horner Jr:

The New Jersey Department of Health (the Department) is vested with the responsibility of carrying out the provisions of the Health Care Facilities Planning Act, N.J.S.A. 26:2H-1 et seq., which was enacted, in part, to ensure that all hospital and related health care services rendered in the State of New Jersey are of the highest quality. As defined at N.J.S.A. 26:2H-2b, health care services include any pre-hospital care rendered by Basic Life Support (BLS) personnel. In addition, the Emergency Medical Services Act, N.J.S.A. 26:2K-7 et seq., authorizes the Department to certify Emergency Medical Technicians (EMTs). In furtherance of the objectives set forth in the statutes, the Department has adopted regulations that govern the training, certification and professional conduct of EMTs and EMT candidates. See N.J.A.C. 8:40A-1.1 et seq.

On January 1, 2017, you accessed the Department's Office of Emergency Medical Services (OEMS) Certification Platform, through the internet at www.njemms.us, for the purpose of recertifying your EMT certification. On your EMT recertification application, you were presented with the following affirmation statement:

I affirm that all of the above information is true and correct. I understand that any misrepresentation of fact may be grounds to deny or revoke my NJ EMS certification/endorsement/license. In addition, I hereby certify that I have successfully completed the recertification requirements as stated in the current New Jersey EMS Regulations. I understand that my recertification/re-endorsement documentation may be subject to a random audit by the Office of Emergency Medical Services, and if it is determined that I have falsely reported my legal status, the existence of a criminal background, information concerning any certification, endorsement or licensure status granted by any and/or all jurisdictions at any time, and/or recertification/re-endorsement documentation as

outlined in NJ regulation, my EMS certification/endorsement may be revoked.  
NOTE: ONLY NJ-OEMS APPROVED COURSES MAY BE USED FOR EMT  
RE-CERTIFICATION.

You checked "I agree" next to that statement, creating a time and date stamp in the electronic record. By checking "I agree", you were permitted to submit your recertification application to OEMS.

After receiving your recertification application, OEMS recertified your EMT credential for three (3) years. Specifically, OEMS issued you an EMT certification card on January 3, 2017, with a new expiration date of December 31, 2019.

On September 15, 2017, you were sent an email notification informing you that your EMT recertification was randomly selected for an audit to confirm that you met the criteria for recertification set forth at N.J.A.C. 8:40A-7.5. The email utilized for this notification was verified by you on January 1, 2017 as part of the recertification process through your www.njems.us profile. In this email, you were informed that you were selected to participate in a randomized audit and you were provided detailed instructions on how to complete the audit process. The email gave you fifteen (15) business days to submit the required documentation to OEMS verifying that you met the requirements for EMT recertification.

After fifteen (15) business days, the Department did not receive any correspondence or verbal acknowledgement of your attempted compliance with the audit process. As a result, a second notification was sent to you on October 11, 2017, which provided you with an additional five (5) business days to provide OEMS with documentation that you met all requirements to recertify your EMT credential. The correspondence was sent to you via email, United States Postal Service (USPS) First Class Mail and USPS Certified Mail. The USPS reports that a notice of certified mail was left at your residence on October 16, 2017 and received at your residence on October 25, 2017. Additionally, the parcel sent USPS First Class mail was not returned to OEMS as undeliverable.

By December 20, 2017, you did not comply with OEMS's audit request. As a result, an OEMS investigator spoke with you on the telephone on December 20, 2017 at 9:56 a.m. and requested compliance with the audit. You advised the investigator that you completed the requirements, but that the fire department where you previously worked had all the documents. You told the investigator that you would let your EMT expire. The investigator gave you a deadline of December 27, 2017 to submit all corresponding documentation of the audit if you wished to maintain your EMT certification.

As of December 27, 2017, the Department did not receive any correspondence or verbal acknowledgement that you would comply with the audit process. Thus, on January 9, 2018, OEMS sent you another letter notifying you of its intent to take enforcement action against your certification if you failed to comply with the audit

request. The correspondence was sent via USPS First Class Mail and USPS Certified Mail. The USPS reports that a notice of certified mail was left at your residence on January 16, 2018 and received at your residence on January 31, 2018. Additionally, the parcel sent USPS First Class mail was not returned to OEMS as undeliverable.

To date, you have not responded to the Department's audit request, which is viewed as a refusal to cooperate with its audit request.

Because you failed to respond to OEMS's repeated audit requests, OEMS opened an investigation to determine whether you qualified for EMT recertification. Pursuant to N.J.A.C. 8:40A-7.5(a), in order for an EMT to gain recertification, he or she must:

1. Possess EMT and CPR certifications; and
2. Successfully complete approved continuing education units, consisting of 24 core credit hours and 24 elective credit hours.

From its investigation, OEMS was unable to establish that you possessed a valid CPR certification. As such, OEMS finds you failed to meet the requirements for EMT recertification, even though you affirmed that you had "successfully completed the recertification requirements" set forth in OEMS's rules at the time you applied for recertification.

OEMS also finds that you made efforts to avoid having OEMS detect your lack of a valid CPR certification, by refusing to respond to or work with OEMS, despite many attempts by the investigators to gain your cooperation. Accordingly, the Department finds that you fraudulently procured your EMT certification by attesting that you were in compliance with OEMS's EMT recertification requirements when, in fact, you were not.

Based on the foregoing, the Department has determined that your EMT certification must be **summarily suspended**. Pursuant to N.J.A.C. 8:40A-10.2(a), "the Commissioner, or his designee, may summarily suspend a person's EMT and/or EMT Instructor certification when, in his or her opinion, the continued certification of that person poses an immediate or serious threat to the public health, safety or welfare." Here, you not only failed to have the necessary prerequisites for EMT recertification, but you also submitted a false attestation to OEMS regarding your recertification qualifications and intentionally ignored OEMS's demands for an audit of your qualifications to avoid having your lack of recertification qualifications detected. Without question, an EMT who lacks a valid CPR certification poses a significant threat to emergency medical patients in need of care. Moreover, to be effective, EMTs must exercise good judgement, trust each other and be trusted by police officers, fire fighters, doctors and other professionals. Your false attestation and efforts to avoid exposure of your deficient credentials demonstrates that you lack trustworthiness, which renders you a serious risk to patients as you lack a characteristic that is necessary for the provision

of effective emergency medical care. Accordingly, the Department finds that your continued certification as an EMT constitutes an immediate and serious threat to public health, safety, and welfare. **Therefore, your certification as an EMT is immediately suspended and will remain suspended until you present a valid CPR certification earned between January 1, 2012 and December 31, 2016 for courses approved by the Department. You may not, under any circumstances, act in the capacity of, or perform the duties of an EMT in New Jersey during this period of suspension.** Be further advised that if you act in the capacity of, or perform duties of an EMT in New Jersey during this period of suspension, your actions will constitute impersonation of an EMT in violation of N.J.A.C. 8:40A-10.4 and shall incur further penalties.

In accordance with N.J.A.C. 8:40A-7.1(f), certification cards are the property of the Department, and shall be immediately surrendered to Department staff upon demand. As such, you are hereby directed to immediately surrender your EMT certification card to OEMS, either by U.S. mail to the address in the first page of this Notice, or by physical delivery to New Jersey Department of Health, Office of Emergency Medical Services, John Fitch Plaza Market & Warren Streets, Trenton, NJ 08625.

In the interim, the OEMS will continue to investigate this matter. You will be notified when the OEMS has completed its investigation, at which time you will be advised of what action(s), if any, will be taken with respect to your EMT certification.

Pursuant to N.J.A.C. 8:40A-10.3(a), you may appeal to the Commissioner of the Department of Health for emergency relief to contest this summary suspension. Your request for a hearing on this matter must be submitted in writing and must be accompanied by a response to the charges contained herein. Please include the control number **2017-0063R** on your correspondence, and forward your request to:

New Jersey Department of Health  
Office of Legal & Regulatory Compliance  
P.O. Box 360, Room 805  
Trenton, NJ 08625-0360  
Attn: Ms. Tami Roach

Failure to submit a written request for a hearing within 30 days from the date of this notice shall be interpreted as an acceptance of this Department's decision to summarily suspend your EMT certification pending completion of an investigation, thereby forfeiting all rights to emergency relief and converting this action into a final agency decision.

If you have any questions concerning this matter, please contact Dr. Jo-Bea Sciarrotta at (609) 633-7777.

Sincerely,

Christopher Neuwirth, MA, MEP, CBCP, CEM  
Assistant Commissioner  
PHILEP Division

c: Scot Phelps, Director  
Terry Clancy, OEMS  
Candace Gardner, OEMS  
Tami Roach, OLRC

SENT VIA REGULAR U.S. MAIL AND CERTIFIED MAIL #  
RETURN RECEIPT REQUESTED